UNITED STATES v. IRVIN NIELSEN ET AL.

IBLA 71-257

Decided July 30, 1971

Mining Claims: Contests--Rules of Practice: Government Contests

Where a Government contest complaint charges a lack of discovery and a contestee responds within the time required for filing an answer but the response fails to deny the allegations contained in the complaint, the allegations will be taken as admitted and the mining claims will be declared null and void.

IBLA 71-257 : Colorado Contest 481

UNITED STATES, : Placer mining claims

Contestant : declared null and void

Affirmed

V.

IRVIN NIELSEN, OLUF NIELSEN, JAMES H. SMITH, Jr., JOHN E. DUNN, WOLF RIDGE CORPORATION, a Colorado Corporation, and ROCK SCHOOL CORPORATION, a Colorado Corporation,

Contestees

DECISION

James H. Smith, Jr., 1/ has appealed to the Secretary of the Interior from a decision by the Colorado land office, Bureau of Land Management, dated March 9, 1971, declaring the placer mining claims in Rio Blanco County, Colorado, listed in the attached Appendix to be null and void on the ground that Smith's letter of January 30, 1971, does not specifically meet or respond to any of the allegations set out in the Government contest complaint and cannot reasonably be construed as denying the allegations of the complaint and, therefore, the allegations are taken as admitted.

1/ The subject mining claims were located by eight locators. Four locators relinquished their interests in the claims to the United States. Three locators failed to make any response to the contest complaint within the time allowed; by decision, their interests were declared null and void. The only outstanding interest is that of Mr. James H. Smith, Jr.

The Government's contest complaint, issued by the Colorado State Director, Bureau of Land Management, charged (1) no discovery of a valuable, locatable mineral deposit within the meaning of the mining laws of the United States has been made within the limits of any of the claims; (2) valuable, locatable mineral deposits were not found on any of the claims at a time when the lands covered by the claims was subject to location under the mining laws of the United States; and (3) any valuable, locatable minerals which may have been found on the claims cannot be mined without extracting or disturbing known deposits of leasable minerals. The complaint requested that the mining claims be declared null and void. It also cautioned that unless an answer to the complaint was filed within 30 days after service of the complaint, the allegations of the complaint would be taken as admitted and the case would be decided without a hearing.

The complaint was served on appellant on January 2, 1971; consequently, an answer was required to be filed on or before February 1, 1971. Appellant's letter, dated and postmarked January 30, 1971, and referenced to the subject contest number, was received in the Colorado land office on February 3, 1971, within the grace period provided in 43 CFR 4.401)a). 2/ In that letter Mr. Smith requested a "prehearing conference" (1) to consider the need for an inspection of the land, (2) to advise him of the location and nature of the "known deposits of leasable minerals" on each of his claims, (3) to define "disturbing," and (4) to specify the method of extracting the leasable minerals. He also restated his offer to relinquish the claims involved on the terms set forth in his letter dated September 1, 1970.

The only issue before us is whether the appellant's letter of January 30, 1971, constitutes an answer to the contest complaint. Regulation 43 CFR 4.450-6 3/clearly provides that within 30 days after service of the complaint a contestee must file "an answer specifically meeting and responding to the allegations of the complaint" 43 CFR 4.450-7 4/states that "[i]f an answer is not filed as required, the allegations of the complaint will be taken as admitted by the contestee and the Manager will decide the case without a hearing."

^{2/} Formerly 43 CFR 1850.0-6(b).

<u>3</u>/ Formerly 43 CFR 1852.1-6.

^{4/} Formerly 43 CFR 1852.1-7(a).

A careful reading of the Letter of January 30, 1971, discloses that it neither asserts the claims have been validated by a discovery, nor generally denies the allegations set out in the complaint. Consequently, it is not an answer within the contemplation of the regulations. United States v. Willie Walker, 1 IBLA 29 (1970). Although the letter was timely filed, as stated above, it has been held that the filing of a document not constituting a denial of the allegations of the complaint does not "stay, suspend or waive" the requirement that "an answer specifically meeting and responding to the allegations of the complaint" be filed within 30 days after service of the complaint. United States v. Gifford Allen et al., A-28718 (July 26, 1962); 43 CFR 4.450-6. 5/ Accordingly, the acting manager of the Colorado land office properly declared the mining claims null and void.

Although the foregoing is dispositive of the case, we turn to a collateral matter. In his appeal, appellant seems to challenge the authority of the Secretary, or his delegate, to initiate contest proceedings against these mining claims without having acted upon his conditional offer of relinquishment. The Department of the Interior has been granted plenary authority over the administration of the public lands, and it has been given broad authority to issue regulations concerning them. See Best v. Humboldt Placer Mining Co., 371 U.S. 334 (1963), and cases cited therein, for the proposition that the Department has the authority at any stage to determine the validity of unpatented mining claims, provided there is due process.

Regulation 43 CFR 4.451-1 6/ states:

The Government may initiate contests for any cause affecting the legality or validity of any entry or settlement or mining claim.

While we entertain some doubt as to the propriety of the third charge of the complaint, charges (1) and (2) represent cause for initiation of the contest and the filing of the complaint was in harmony with the established procedure for the determination of the validity of any mining claim. United States v. Gifford Allen et al., supra.

<u>5</u>/ Formerly 43 CFR 1852.1-6.

6/ Formerly 43 CFR 1852.2-1.

Under the provision of 43 CFR 4.450-7(b) $\underline{7}/$ a contestee, upon the filing of an answer, is enabled to have a subsequent hearing of the cause before a hearing examiner. The appellant did not file an answer. The acting manager properly decided the case without a hearing and allegations of the complaint were taken as admitted by the contestee. <u>United States</u> v. <u>J. Hubert Smith</u>, 67 I.D. 311 (1960).

Appellant has strongly urged that oral argument should be granted in this case. However, for the reasons set forth above, nothing could be gained by our granting such request and it is therefore denied.

Therefore, pursuant to the authority delegated to the Board of Land Appeals by the Secretary of the Interior (211 DM 13.5; 35 F.R. 12081), the decision appealed from is affirmed.

	Francis E. Mayhue, Member
We concur:	
Edward W. Stuebing, Member	
Anne Poindexter Lewis, Member	
7/ Formerly 43 CFR 1852.1-7(b).	

Appendix to <u>United States</u> v. <u>Irvin Nielsen, et al.</u>, Colorado Contest No. <u>481</u>.

CLAIM NAME	RECORI LAND DESCRIPTION	
<u>T. 1</u>	N., R. 97 W., 6th P.M.	
JOAN # 1	Sec. 29: NE ¹ / ₄	269 269
JOAN # 2	Sec. 29: NW ¹ / ₄	269 498
JOAN # 3	Sec. 29: SW ¹ / ₄	269 497
JOAN #4	Sec. 29: SE ¹ / ₄	269 496
JOAN # 5	Sec. 30: NE ¹ / ₄	269 495
JOAN # 6	Sec. 30: Lots 5, 6, E½NW¼	269 494
JOAN # 7	Sec. 30: Lots 7, 8, E½SW¼	269 493
JOAN #8	Sec. 30: SE ¹ / ₄	269 492
JOAN # 9	Sec. 31: NE ¹ / ₄	269 491
JOAN # 10	Sec. 31: Lots 5, 6, E½NW¼	269 490
JOAN # 11	Sec. 31: Lot 7, NE ¹ / ₄ SE ¹ / ₄ , N	½SE¼ 269 489
JOAN # 11 AMENDED	Sec. 31: Lot 7, NE ¹ / ₄ SW ¹ / ₄	, N½SE¼ 271 19
JOAN #12	Sec. 32: NE ¹ / ₄	269 488
JOAN # 13	Sec. 32: NW ¹ / ₄	269 487
JOAN # 14	Sec. 32: N ¹ / ₂ S ¹ / ₂	269 486
JOAN # 15	Sec. 33: NE ¹ / ₄	269 485
JOAN # 16	Sec. 33: NW ¹ / ₄	269 484
JOAN # 17	Sec. 33: N ¹ / ₂ S ¹ / ₂	269 483

CLAIM NAME	RECOR <u>LAND DESCRIPTI</u>	
<u>T. 1</u>	N., R. 97 W., 6th P. M.	
JOAN # 18	Sec. 34: NE ¹ / ₄	269 482
JOAN # 19	Sec. 34: NW ¹ / ₄	269 481
JOAN # 20	Sec. 34: N½S½	269 480
<u>T. 1</u>	N., R. 98 W., 6th P. M.	
JOAN # 21	Sec. 25: NE ¹ / ₄	269 479
JOAN # 22	Sec. 25: NW ¹ / ₂	269 478
	Sec. 25: Lots 2, 3, 5 36: Lots 8, 9	269 477
JOAN # 23 AMENDED	Sec. 25: Lots 1, 3, 5 Sec. 36: Lots 8, 9	275 60
JOAN # 24	Sec. 25: SW ¹ / ₄	269 476
JOAN # 24 AMENDED	Sec. 25: SE ¹ / ₄	271 90
JOAN # 25 Sec.	Sec. 25: Lot 8 36: Lots 2, 3, 5, 12, N½SE¼	269 475
JOAN # 25 AMENDED	Sec. 25: Lot 8 Sec. 36: Lots 2, 3, 5, 12, 1	271 22 3 N½SE¼
JOAN # 26	Sec. 26: NE ¹ / ₄	269 474
JOAN # 27	Sec. 26: NW ¹ / ₄	269 473
JOAN # 28	Sec. 26: SW ¹ / ₄	269 472
JOAN # 29	Sec. 26: SE ¹ / ₄	269 471
JOAN # 30	Sec. 27: SW ¹ / ₄	269 470
JOAN # 31	Sec. 27: SE ¹ / ₄	269 469
JOAN # 32	Sec. 28: SE ¹ / ₄	269 468
JOAN # 33	Sec. 33: NE ¹ / ₄	269 467

CLAIM NAME	RECOF LAND DESCRIPT	
<u>T. 1</u>	N., R. 98 W., 6th P. M.	
JOAN # 34	Sec. 33: NW ¹ / ₄	269 466
JOAN # 35	Sec. 34: NE ¹ / ₄	269 465
JOAN # 36	Sec. 34: NW ¹ / ₄	269 464
JOAN # 37	Sec. 35: NE ¹ / ₄	269 463
JOAN # 38	Sec. 35: NW ¹ / ₄	269 462
JOAN # 39	Sec. 36: NE ¹ / ₄	269 461
<u>T. 1</u>	S., R. 98 W., 6th P. M.	
JOAN # 40	Sec. 1: Lots 5, 11, 12	269 460
JOAN # 41	Sec. 1: Lots 6, 10, 13	269 459
JOAN # 42	Sec. 1: Lots 7, 9, 14	269 458
JOAN # 43	Sec. 2: Lot 5	269 457
<u>T. 1</u>	N., R. 98 W., 6th P. M.	
JOAN # 43	Sec. 35: Lot 3, NW ¹ / ₄ SE ¹ / ₄	269 457
JOAN # 43-A	Sec. 35: Lot 4, NE ¹ / ₄ SE ¹ / ₄	275 59
<u>T. 1</u>	S., R. 98 W., 6th P. M.	
JOAN # 44	Sec. 2: Lot 6	269 456
<u>T. 1</u>	N., R. 98 W., 6th P. M.	
JOAN # 44		269 456
T 1	S., R. 98 W., 6th P. M.	
JOAN # 45	_	269 455

T. 1 N., R. 98 W., 6th P. M.

JOAN # 45 Sec. 36: Lot 1, NW¹/₄SW¹/₄ 269 455

T. 1 S., R. 98 W., 6th P. M.

JOAN # 45

AMENDED Sec. 2: Lot 7 271 23

T. 1 N., R. 98 W., 6th P. M.

JOAN # 45

AMENDED Sec. 35: Lot 1, NW¹/₄SW¹/₄ 271 23

T. 1 S., R. 98 W., 6th P. M.

JOAN # 46 Sec. 2: S½NW¼, N½SW¼ 269 454

JOAN # 47 Sec. 3: Lot 5 269 453

T. 1 N., R. 98 W., 6th P. M.

JOAN # 47 Sec. 34: Lot 4, NE¹/₄SE¹/₄ 269 453

T. 1 S., R. 98 W., 6th P. M.

JOAN # 48 Sec. 3: Lot 6 269 452

T. 1 N., R. 98 W., 6th P. M.

JOAN # 48 Sec. 34: Lot 3, NW¹/₄SE¹/₄ 269 452

T. 1 S., R. 98 W., 6th P. M.

JOAN # 49 Sec. 3: Lot 7 269 451

T. 1 N., R. 98 W., 6th P. M.

JOAN # 49 Sec. 34: Lot 2, NE¹/₄SW¹/₄ 269 451

T. 1 S., R. 98 W., 6th P.M.

JOAN # 50 Sec. 3: Lot 8 269 450

T. 1 N., R. 98 W., 6th P.M.

JOAN # 50 Sec. 34: Lot 1, NW¹/₄SW¹/₄ 269 450

T. 1 S., R. 98 W., 6th P.M.

JOAN # 51 Sec. 3: S½NE¼,N½SE¼ 269 449

JOYCE # 1 Sec. 3: S½NW¼,N½SW¼, S½SW¼ 269 448

JOYCE # 1

AMENDED Sec. 3: S½NW¼,N½SW¼ 271 25

JOYCE # 2 Sec. 10: N¹/₂NW¹/₄ 269 447

JOYCE # 2 Sec. 3: S¹/₂SW¹/₄

AMENDED Sec. 10: N¹/₂NW¹/₄ 271 24

JOYCE # 3 Sec. 3: S½SE¼ 269 446

Sec. 10: N¹/₂NE¹/₄

JOYCE # 4 Sec. 4: Lot 5 269 445

T. 1 N., R. 98 W., 6th P.M.

JOYCE # 4 Sec. 33: Lot 4, NE¹/₄SE¹/₄ 269 445

T. 1 S., R. 98 W., 6th P.M.

JOYCE # 5 Sec. 4: Lot 6 269 444

T. 1 N., R. 98 W., 6th P.M.

JOYCE # 5 Sec. 33: Lot 3, NW¹/₄SE¹/₄ 269 444

JOYCE # 6 Sec. 4: Lot 7 269 443

T. 1 N., R. 98 W., 6th P.M.

T. 1 S., R. 98 W., 6th P.M.

JOYCE # 6 Sec. 33: Lot 2, NE¹/₄SW¹/₄ 269 443

T. 1 S., R. 98 W., 6th P.M.

JOYCE # 7 Sec. 4: Lot 8 269 442

T. 1 N., R. 98 W., 6th P.M.

JOYCE # 7 Sec. 33: Lot 1, NW¹/₄SW¹/₄ 269 442

T. 1 S., R. 98 W., 6th P.M.

JOYCE # 8 Sec. 4: S½NE¼,N½SE¼ 269 441

JOYCE # 9 Sec. 4: S½NW¼,N½SW¼ 269 440

JOYCE # 10 Sec. 4: S½SW¼ 269 439

Sec. 9: N¹/₂NW¹/₄

JOYCE # 11 Sec. 4: S¹/₂SE¹/₄ 269 438

Sec. 9: N¹/₂NE¹/₄

JOYCE # 12 Sec. 5: Lot 5 269 437

T. 1 N., R. 98 W., 6th P.M.

JOYCE # 12 Sec. 32: Lot 4, NE¹/₄SE¹/₄ 269 437

T. 1 S., R. 98 W., 6th P.M.

JOYCE # 13 Sec. 5: Lot 6 269 436

	RECORDED	
CLAIM NAME	LAND DESCRIPTION	BOOK & PAGE

DEGGDDED

T. 1 N., R. 98 W., 6th P.M.

JOYCE # 13 Sec. 32: Lot 3, NW¹/₄SE¹/₄ 269 436

T. 1 S., R. 98 W., 6th P.M.

JOYCE # 14 Sec. 5: S½NE¾, N½SE¾ 269 435

JOYCE # 15 Sec. 5: S½SE¼ 269 434

Sec. 8: N¹/₂NE¹/₄

JOYCE # 16 Sec. 8: S½NE¼ 269 433

Sec. 9: S¹/₂NW¹/₄

JOYCE # 17 Sec. 8: SE½ 269 432

JOYCE # 18 Sec. 9: SW¹/₄ 269 431

JOYCE # 19 Sec. 9: SE¹/₄ 269 430

JOYCE # 20 Sec. 10: N¹/₂SW¹/₄, SW¹/₄SW¹/₄ 269 429

JOYCE # 21 Sec. 11: NE1/4 269 428

JOYCE # 22 Sec. 11: Lots 3, 4, 5, 6 269 427

*(SW¹/₄)

JOYCE # 23 Sec. 11: Lots 1, 2, 7, 8 269 426

*(SE½)

JOYCE # 25 Sec. 12: Lots 3, 4, 5, 6 269 424

*(NW¹/₄)

JOYCE # 26 Sec. 12: Lots 11, 12, 13, 14 269 423

*(SW¹/₄)

JOYCE # 27 Sec. 12: Lots 9, 10, 15, 16 269 422

*(SE½)

T. 1 S., R. 97 W., 6th P.M.

MEG # 9 Sec. 3: Lot 5, SE¹/₄NE¹/₄ 269 379

T. 1 N., R. 97 W., 6th P.M.

MEG # 9 Sec. 34: Lot 3 269 379

T. 1 S., R. 97 W., 6th P.M.

MEG # 10 Sec. 3: Lot 6, SW¹/₄NE¹/₄ 269 380

T. 1 N., R. 97 W., 6th P.M.

MEG # 10 Sec. 34: Lot 2 269 380

T. 1 S., R. 97 W., 6th P.M.

MEG # 11 Sec. 3: Lot 7 269 381

T. 1 N., R. 97 W., 6th P.M.

MEG # 11 Sec. 34: Lot 1 269 381

T. 1 S., R. 97 W., 6th P.M.

MEG # 11

AMENDED Sec. 3: Lot 7, SE¹/₄NW¹/₄ 271 21

T. 1 N., R. 97 W., 6th P.M.

MEG # 11

AMENDED Sec. 34: Lot 1 271 21

T. 1 S., R. 97 W., 6th P.M.

MEG # 12 Sec. 3: Lot 8 269 382

T. 1 N., R. 97 W., 6th P.M.

MEG # 12 Sec. 33: Lot 4 269 382

T. 1 S., R. 97 W., 6th P.M.

MEG # 12

AMENDED Sec. 3: Lot 8, SW1/4NW1/4 271 20

T. 1 N., R. 97 W., 6th P.M.

MEG # 12

AMENDED Sec. 33: Lot 4 271 20

T. 1 S., R. 97 W., 6th P.M.

MEG # 13 Sec. 3: SW¹/₄ 269 383

T. 1 S., R. 97 W., 6th P.M.

MEG # 14 Sec. 3: SE¹/₄ 269 384

MEG # 15 Sec. 4: Lot 5, SE¹/₄NE¹/₄ 269 385

T. 1 N., R. 97 W., 6th P.M.

MEG # 15 Sec. 33: Lot 3 269 385

T. 1 S., R. 97 W., 6th P.M.

MEG # 16 Sec. 4: Lot 6, SW¹/₄NE¹/₄ 269 386

T. 1 N., R. 97 W., 6th P.M.

MEG # 16 Sec. 33: Lot 2 269 386

T. 1 S., R. 97 W., 6th P.M.

MEG # 17 Sec. 4: Lot 7, SE¹/₄NW¹/₄ 269 387

T. 1 N., R. 97 W., 6th P.M.

MEG # 17 Sec. 33: Lot 1 269 387

T. 1 S., R. 97 W., 6th P.M.

MEG # 18 Sec. 4: Lot 8, SW¹/₄NW¹/₄ 269 388

T. 1 N., R. 97 W., 6th P.M.

MEG # 18 Sec. 32: Lot 4 269 388

T. 1 S., R. 97 W., 6th P.M.

MEG # 21 Sec. 32: Lot 3 269 391

T. 1 S., R. 97 W., 6th P.M.

MEG # 22 Sec. 5: Lot 6, SW¹/₄NE¹/₄ 269 392

T. 1 N., R. 97 W., 6th P.M.

MEG # 22 Sec. 32: Lot 2 269 392

T. 1 S., R. 97 W., 6th P.M.

MEG # 23 Sec. 5: Lot 7, SE¹/₄NW¹/₄ 269 393

T. 1 N., R. 97 W., 6th P.M.

MEG # 23 Sec. 32: Lot 1 269 393

T. 1 S., R. 97 W., 6th P.M.

MEG # 24 Sec. 5: Lot 8, SW¹/₄NW¹/₄ 269 394

	RECORDED	
CLAIM NAME	LAND DESCRIPTION	BOOK & PAGE

DEGODDED

T. 1 N., R. 97 W., 6th P.M.

MEG # 24 Sec. 31: Lot 11 269 394

T. 1 S., R. 97 W., 6th P.M.

MEG # 25 Sec. 5: SW¹/₄ 269 395

MEG # 26 Sec. 5: SE¹/₄ 269 396

MEG # 27 Sec. 6: Lot 8, SE¹/₄NE¹/₄ 269 397

T. 1 N., R., 97 W., 6th P.M.

MEG # 27 Sec. 31: Lot 10 269 397

T. 1 S., R. 97 W., 6th P.M.

MEG # 28 Sec. 6: Lot 9, SW¹/₄NE¹/₄ 269 398

T. 1 N., R. 97 W., 6th P.M.

MEG # 28 Sec. 31: Lot 9 269 398

T. 1 S., R. 97 W., 6th P.M.

MEG # 29 Sec. 6: Lot 10, SE¹/₄NW¹/₄ 269 399

T. 1 N., R. 97 W., 6th P.M.

MEG # 29 Sec. 31: Lot 8 269 399

T. 1 S., R. 97 W., 6th P.M.

MEG # 30 Sec. 6: Lots 5, 11 269 400

T. 1 N., R. 98 W., 6th P.M.

MEG # 30 Sec. 36: Lot 4 269 400

T. 1 S., R. 97 W., 6th P.M.

MEG # 31	Sec. 6: Lots 6, 7, E½SW¼		269	401
MEG # 32	Sec. 6: SE ¹ / ₄	269	402	
MEG # 33	Sec. 7: NE ¹ / ₄	269	403	
MEG # 34	Sec. 7: Lots 1, 2, E½NW¼		269	404
MEG # 35	Sec. 7: Lots 3, 4, E½SW¼		269	405
MEG # 36	Sec. 7: SE ¹ / ₄	269	406	
MEG # 37	Sec. 8: NE ¹ / ₄	269	407	
MEG # 38	Sec. 8: NW ¹ / ₄	269	408	
MEG # 39	Sec. 8: SW ¹ / ₄	269	409	
MEG # 40	Sec. 8: SE ¹ / ₄	269	410	
MEG # 41	Sec. 9: NE ¹ / ₄	269	411	
MEG # 42	Sec. 9: NW ¹ / ₄	269	412	
MEG # 43	Sec. 9: SW ¹ / ₄	269	413	
MEG # 44	Sec. 9: SE ¹ / ₄	269	414	
MEG # 45	Sec. 10: NE ¹ / ₄	269	415	
MEG # 46	Sec. 10: NW ¹ / ₄	269	416	,
MEG # 47	Sec. 10: SW1/4	269	417	
MEG # 48	Sec. 10: N ¹ / ₂ SE ¹ / ₄ , SW ¹ / ₄ SE ¹ / ₄		26	69 418

T. 1 S., R. 98 W., 6th P.M.

NIKI # 1	Sec. 1: Lot 8	270 355
NIKI#3	Sec. 10: SE ¹ / ₄ SE ¹ / ₄	270 357

T. 2 S., R. 97 W., 6th P.M.

NIKI # 9 Sec. 4: Lot 1, SE¹/₄NE¹/₄, E¹/₂SE¹/₄ 270 363

T. 2 S., R. 97 W., 6th P.M.

NIKI # 10 Sec. 4: Lots 2, 3, SW¹/₄NE¹/₄, SE¹/₄NW¹/₄ 270 364

NIKI # 11 Sec. 4: E¹/₂SW¹/₄, W¹/₂SE¹/₄ 270 366

NIKI # 12 Sec. 9: N½NE¼, SW¼NE¼, NE¼NW¼ 270 365

NIKI # 13 Sec. 9: SE¹/₄NE¹/₄, E¹/₂SE¹/₄, SW¹/₄SE¹/₄ 270 367

NIKI # 14 Sec. 16: NE¹/₄ 270 368

T. 1 S., R. 98 W., 6th P.M.

NIKI # 15 Sec. 1: Lots 15, 16, 17, 18, 19 270 496

NIKI # 16 Sec. 2: E½SE¼, SW¼SE¼ 270 497

Situated in the County of Rio Blanco, State of Colorado.

* Land Description as given on Location Certificate.